IR 15-4(65)197, INTERSTATE 15 NORTH HELENA VALLEY INTERCHANGE LEWIS AND CLARK COUNTY, MONTANA

## ATTACHMENT TO THE

## DRAFT ENVIRONMENTAL

## IMPACT STATEMENT

# (TO CONSTITUTE THE FINAL EIS) 

## MONTANA DEPARTMENT OF TRANSPORTATION

## AND

U.S. DEPARTMENT OF TRANSPORTATION FEDERAL HIGHWAY ADMINISTRATION


## FHWA-MT-EIS-91-01-F

Project IR 15-4(65)197, Interstate 15
North Helena Valley Interchange
Lewis and Clark County, Montana
Attachment to the Draft Environmental Impact Statement (To Constitute the Final Environmental Impact Statement)

## Submitted pursuant to 42 U.S.C. 4332(2)(c) by the

U.S. Department of Transportation

Federal Highway Administration
and
Montana Department of Transportation
$3-4-92$
Date of Approval


for Montana Department of Transportation


The following persons may be contacted for additional information concerning this document:

Gordon L. Larson, Assistant Administrator<br>Highways Division -- Engineering<br>Montana Department of Transportation<br>2701 Prospect Avenue<br>Helena, MT 59620<br>(406) 444-6003

Dale Paulson
Project Development Engineer Federal Highway Administration 301 South Park, Drawer 10056 Helena, MT 59626
(406) 449-5310

Comments on this final EIS are due by $\qquad$ 15 June 1992 and should be sent to Gordon L. Larson at the above address.

This attachment to the draft environmental impact statement has been prepared in accordance with 40 CFR 1503.4(c) of the CEQ Regulation which provides for the opportunity to expedite the final environmental impact statement preparation. This document includes: 1) errata sheets making necessary corrections to the draft EIS, 2) a section identifying the preferred alternative and a discussion of the reasons why it was selected, 3) a list of commitments for mitigation measures for the preferred alternative, 4) a summary of the location and design public hearing, 5) copies of written comments (and responses thereto) received as a result of circulation of the draft EIS, 6) an only practicable alternative wetlands finding. This document, combined with the draft EIS, shall constitute the final EIS.


## A1. INTRODUCTION

This attachment to the Draft Environmental Impact Statement for the North Helena Valley Interchange, hereinafter referred to as the draft EIS, has been prepared in accordance with CEQ Regulation 40 CFR 1503.4(c) and Section VI.C. Abbreviated Version of Final EIS of FHWA Technical Advisory T 6640.8a, "Guidance for Preparing and Processing Environmental and Section 4(f) Documents", October 30, 1987.

Changes needed, as a result of comments received in response to circulation of the draft EIS and in response to the location and design public hearing, are minor.

This document, combined with the draft EIS, shall constitute the final EIS.
This document includes:

- Errata sheets making necessary corrections to the draft EIS,
- A section identifying the preferred alternative and a discussion of the reasons why it was selected,
- A list of commitments for mitigation measures for the preferred alternative,
- A summary of the location and design public hearing,
- Copies of written comments received as a result of circulation of the draft EIS and responses thereto, and
- An only practicable alternative finding for wetlands.

Only this attachment is being provided to parties who received a copy of the draft EIS. Those who may have already disposed of their copy of the draft EIS are encouraged to contact the following for a new copy of the document:

David S. Johnson<br>Preconstruction Engineer<br>Montana Department of Transportation<br>2701 Prospect Avenue<br>Helena, MT 59620<br>(406) 444-6244

Both the draft EIS and this attachment have been filed with the EPA under a single final EIS cover sheet.

## A2. ERRATA SHEETS

The following corrections should be made to the draft EIS:

1. On Figure 2-1, replace "SIERRA ROAD INTERCHANGE" with "NORTH HELENA VÅLLEY INTERCHANGE".
2. In Section 7.6 WATER QUALITY, add the following sentence to the the first paragraph:

Alternative B, the preferred alternative, will have no impact on Ten Mile Creek.
3. Add the following to Section 7.3.4.2 Parks:

Since Alternative B is the preferred alternative and will have no impact on the park, no Section 6(f) evaluation will be required.
4. In Section 7.5 NOISE, on the table titled "NOISE LEVELS, NORTH HELENA VALLEY INTERCHANGE, Leq(h)dBA", a noise level of 0 dBA is indicated for the No-Build Alternative in the year 2013 at Site 8. This should be changed to 60 dBA .

Add the following to the first paragraph on page 51 in Section 7.5 NOISE:
To approach the noise abatement criteria (NAC) means to increase to within 1 decibel of the stated NAC.

Replace the last paragraph of Section 7.5 NOISE with the following:
Projected noise levels will exceed existing noise levels by more than 10 dBA at none of the monitoring sites. Projected noise levels will not exceed the NAC at any of the sites and will approach the NAC at only one site, if Alternative B is constructed -- at the residence which constitutes the West Mont Group Home southeast of the intersection of Montana Avenue and the proposed Forestvale Road extension. As discussed in Section 7.12. RELOCATIONS, this home will be relocated.
5. In Section 7.10, in the last sentence of the first paragraph, change Alternative A-2 to Alternative A-1.
6. In Section 7.10, the phrase reading "Cause an increase in traffic volumes past the property on Montana Avenue" should be changed to read "Cause an increase in traffic volumes past the property on Sierra Road"
7. In Section 7.10, the phrase reading "Provide quick convenient access to the property from I-15 and, as a result, may increase the number of visitors to the site" should be indented as are the several phrases above it. This phrase is intended to be a continuation of the discussion of the effects of Alternatives A-1 and A-2.
8. In Section 7.12. RELOCATION, replace the fourth paragraph (the last paragraph on Page 55) with the following:

## Digitized by the Internet Archive in 2012 with funding from Montana State Library

Alternative B will require the relocation of the West Mont Group Home located south of the extended Forestvale Road near Montana Avenue. Residences of this home are considered handicapped and are in the care of the West Mont Habilitation Services, Inc.

Alternative $B$ will also require the relocation of 3 to 4 mobile homes, depending on the current occupancy in the four mobile home sites in the Golden Acres Trailer Court. Residents of these mobile homes may be low income or elderly.
9. On page 68, change "9. COMMENTS AND COORDINATION" to "10. COMMENTS AND COORDINATION".
10. In Section 10. COMMENTS AND COORDINATION, add the following sentence to the sixth paragraph (referring to the second public meeting which was held on 23 July 1990):

Comments at the meeting and written comments received later were again mostly in favor of the construction of Alternative B over the other alternatives.
11. On page 70, change "10. INDEX" to "11. INDEX".
12. On page 74, change "11. APPENDICES - COMMENTS RECEIVED" to " 12. APPENDICES - COMMENTS RECEIVED".
13. Add the following sections to Chapter 2. SUMMARY:

### 2.9 AREAS OF CONTROVERSY

Owners of one parcel along the proposed extension of Forestvale Road have indicated that it does not seem right that so much of their parcel would be taken for right-of-way, for the proposed Alternative B, as opposed to taking more from the existing gun club on the opposite side of the Forestvale extension. See the 06 May 1991 letter from Fred and Carol Lode in APPENDIX COMMENTS RECEIVED in the attachment to the draft EIS.

As explained in the response to the letter, the proposed Alternative B has been located to, as much as possible, avoid wetland impacts and to avoid conflict with the safety zones for the gun club shooting pits and to avoid conflict with and relocation of existing homes and structures as much as possible. Approximately 1.0 acres of new right-of-way will be required from the gun club (the club's total ownership area is approximately 70 acres) and approximately 1.8 acres (the Lode's total ownership area is 4.7 acres) of new right-ofway will be required from Mr. and Mrs. Lode. No relocations of homes or businesses will be required on either property.

There are no other significant areas or issues of controversy that have been identified during the scoping and public hearing process or during the preparation of this document.

### 2.10 MAJOR UNRESOLVED ISSUES

Their are no major unresolved issues with other agencies.



$\qquad$
(
$\qquad$
$\qquad$
$\qquad$

### 2.11 OTHER FEDERAL ACTIONS REQUIRED

A floodplain permit will be required.
Section 106 Clearance has been received.
A special use permit will be required from the Bureau of Reclamation for relocation of or revisions to irrigation facilities.

A Clean Water Act Section 404 Permit will be required as a result of impacts on wetlands.


## A3. PREFERRED ALTERNATIVE

Based on the data collected, studies completed and public and agency comment received to-date, the preferred alternative is Alternative B , for the following reasons:

- As indicated in Section 4.2 of the draft EIS, one of the purposes of this project is to decrease future traffic volumes on the heavily traveled North Montana Avenue and, as a result, increase traffic volumes on the under-utilized Interstate 15. As indicated in Section 4.2 of the draft EIS, approximately 400 to 500 more vehicles per day will use I-15 with Alternative B than with Alternative A-1 or A-2.
- Alternative A-1 or A-2 will cause an increase in vehicle traffic volumes on Sierra Road near Rossiter School, increasing the related safety hazards. Alternative B should cause a decrease in traffic volumes in this area. See Section 4.2 of the draft EIS.
- No prime or unique farmland will be converted to highway right-of-way with Alternative B. See Section 7.2 of the draft EIS.
- Construction of Alternative A-1 or A-2 will require approximately 0.8 acres of land from Sierra Park. Alternative B will require no land from the park. See Section 7.3.4.2 of the draft EIS.
- Alternative B is preferred by the West Helena Valley Volunteer Fire Department because it will provide quicker access across and to Interstate 15. See Section 7.3.4.3 of the draft EIS.

Alternative A-1 or A-2 will require a significant amount of construction in a designated floodplain area where flood elevations are critical due to the school and residences in the area. Construction of Alternative A-1 or A-2 will require substantial measures to prevent increasing flood elevations and effects of the project in this area will still be uncertain. Alternative B has a much less significant involvement on flood plains and will be constructed in an area with few existing structures and low flood damage potential. See Section 7.7 of the draft EIS.

- Alternative A-1 or A-2 will negatively impact the Little Red Schoolhouse, a property listed on the National Register of Historic Places. Alternative B will have no impact on this site. See Section 7.10 of the draft EIS.
- $\quad$ Since Alternative B will encourage the most drivers to use I-15, it is expected to have the most beneficial impact on air quality. See Section 7.13 of the draft EIS.

Alternative A-2 will affect Interstate 15 traffic during construction. Reconstruction of the existing Interstate 15 bridges and reconstruction to increase the elevation of I-15 to match the bridges will require that each side of the 4lane highway be closed to traffic for approximately one year while traffic is maintained on the other. See Section 7.16 of the draft EIS.

- The Helena Transportation Coordinating Committee (TCC) has expressed support for Alternative B as the preferred alternative.


## A4. MITIGATION MEASURES

A4.1. LAND USE. No significant impacts have been identified.
A4.2. FARMLAND. Since the preferred alternative, Alternative B, will not require the conversion of any prime or unique farmland, no specific mitigation measures are proposed.

A4.3. SOCIAL AND ECONOMIC. Sanitary sewer drain fields disturbed by construction will be replaced in accordance with local and state regulations.

The West Mont Group Home, southeast of the intersection of Montana Avenue and Forestvale Road, will be relocated.

No other specific mitigation measures are proposed.
A4.4. PEDESTRIANS AND BICYCLISTS. A pedestrian walkway will be placed on the new structure to allow safe access across Interstate 15.

A4.5. NOISE. Noise impacts have been identified at only one site, near the location of the West Mont Group Home, if Alternative B is constructed. As indicated in Section A4.12. RELOCATIONS of this document, this facility will be relocated if Alternative B is constructed and will therefore not be impacted by noise.

In an effort to prevent future traffic noise impacts on currently undeveloped lands, information contained in this document is being furnished to local government and planning officials in the project area. These officials may consider land use restrictions or regulations that prevent further development of incompatible activities or require new structures and other facilities to be located and constructed to avoid future noise impacts. Consideration may also be given to requiring future developments, where noise impacts are expected, to provide noise barriers or other abatement measures.

A4.6. WATER QUALITY. The Bureau of Reclamation canal, which is located parallel with and adjacent to the east side of I-15 will be relocated. Specific formats and procedural requirements will be followed for right-of-way or easement revisions.

Requirements and recommendations of the Sediment and Erosion Control Ordinance of the Lewis and Clark County Conservation District will be adhered to during all phases of construction.

Relocation of the canal will take place during a time outside the irrigation season or in such a manner as to not affect the flow, distribution and quality of irrigation water.

Any potential short term construction related impacts will be mitigated by conformance to the Montana Department of Transportation Standard Specifications and adherence to requirements of the Water Quality Bureau of the Montana Department of Health and Environmental Sciences and local regulations.

A4.7. FLOODPLAINS. With the preferred alternative, Alternative B, pipe culverts will be placed under Forestvale Road that are of the appropriate size to pass the 100 year flood flows without increasing flood levels above existing levels. Improved inlet and outlet channel sections may also be required to direct flow to and from the culverts. Existing channels in this area are limited to shallow swales and require the use of low dikes and improved channels to direct the flow to and from the culverts.


A4.8. WETLANDS. The following measures will be employed to mitigate the loss of wetlands:

- The proposed interchange design will be shifted approximately 60 feet to the south to reduce the area of wetlands affected. This is as far south as the interchange can be moved while still maintaining safety standards and avoiding impacts on Ten-Mile Creek. This shift will reduce the area of wetland affected from the 4.40 acres mentioned in the draft EIS to approximately 3.6 acres.
- Enhancement features will be constructed in the northeast corner of the existing wetland in the area shown on Figure 5-1. This area currently contains poor soils and only an intermittent water supply so it is currently almost void of vegetation and of minimal wildlife value. Enhancement will include excavation of several small ponds for waterfowl and aquatic vertebrates for nesting and feeding sites, importing topsoil from excavated areas of the interchange project and planting of adaptable tree and shrub species such as narrow-leaf cottonwood and willow.

The proposed project has been coordinated with the U.S. Environmental Protection Agency, the U.S. Army Corps of Engineers, the U.S. Fish and Wildlife Service, the Montana Department of Fish, Wildlife and Parks and with the Montana Inter-Agency Wetlands Group. Members of the Inter-Agency Wetlands Group have generally agreed that the above measures will effectively mitigate the potential wetland losses and will result in no net loss of wetland quality or quantity in the area ${ }^{1}$.

An additional beneficial impact of the proposed project if Alternative B is constructed may include additional borrow sites that will be required in the area and that may be reclaimed to provide wetland areas. One such area exists southeast of and adjacent to the existing wetland area as shown of Figure 5-1.

The landowner of the existing wetland area and potential adjacent gravel pit/wetland expansion areas, Mr. Robert Ellis, has expressed interest in and approval for these concepts.

A mitigation measure that has been considered but is not recommended includes the following:

- Instead of rerouting and reconstructing the existing irrigation main around the proposed interchange, the canal could be placed in a pipe culvert and go under the interchange ramps as recommended by the Bureau of Reclamation ${ }^{1}$. Costs and reduction in wetland impacts are summarized as follows:


#  5 

$\operatorname{Lan}=\operatorname{cosen}$
(


| $\pm$ | $\underline{-20}$ |  | jer | $\square$ | nere |
| :---: | :---: | :---: | :---: | :---: | :---: |
| 8 E | $4 \mathrm{man}=-4 \mathrm{~m}$ | , $-2+2-2-2$ |  |  | - |
|  |  | fienterer |  |  | 7 |
|  | min | - |  | - | 1-2 |

$\square$




| Option | Cost | Wetland Affected |
| :---: | :---: | :---: |
| Reroute Irrigation Canal | \$190,000 | 3.6 Acres |
| Place Irrigation Canal in 42" Concrete Pipe | \$260,000 | 2.3 Acres |
| Differences | \$70,000 | 1.3 Acres |

This mitigation measure is not recommended because of the relatively high cost (approximately $\$ 70,000$ ) compared with the relatively small amount of impacted wetland area that would be avoided (approximately 1.3 acres). The construction of the pipe culvert would also require the construction of an irrigation diversion structure within the Interstate 15 right-of-way and controlled access area (between Ramp 3 and Interstate 15). This would create a safety hazard due to personnel and equipment entering a controlled access area for operation and maintenance of the diversion structure.

A4.9. THREATENED OR ENDANGERED SPECIES. No impacts that may result from the preferred alternative have been identified.

A4.10. HISTORICAL AND ARCHAEOLOGICAL PRESERVATION. No impacts that may result from the preferred alternative have been identified.

A4.11. VISUAL. Visual impacts will be mitigated by construction of uniform and smooth fill slopes rounded and shaped to, as much as possible, blend with the existing landscape. All slopes will be seeded with native grasses and other plants. The Montana Department of Transportation practice of mowing adjacent to the highway and controlling noxious weeds will also be a mitigating factor.

A4.12. RELOCATION. The West Mont Group Home located at the corner of Montana Avenue and Forestvale Road and up to 4 mobile homes will be relocated as required by the construction of the Forestvale Road extension to the new interchange. Relocations will be conducted in accordance with the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended. The Montana Department of Transportation has a relocation assistance program whereby supplemental housing payments, moving costs, advisory assistance and other services are offered to individuals displaced by the highway construction project. The payments for relocation are offered in addition to the amount of just compensation for the right-of-way requirements.

A4.13. AIR QUALITY. No significant negative impacts that may result from the preferred alternative have been identified.

A4.14. PERMITS. The following permits will be required for the preferred alternative:
Asphalt plants and gravel crushers will require an Air Quality Permit from the Air Quality Bureau of the Montana Department of Health and Environmental Sciences.

A floodplain permit will be required from Lewis and Clark County and the Montana Department of Natural Resources and Conservation.

Section 106 Clearance was received from the Montana State Historic Preservation Office on 25 February 1991.


## $\square-8$ $\square+8$

 *
## 2

$2+2$
(an
(



Where a roadway crosses a Bureau of Reclamation water carriage facility, a Special Use Permit must be acquired ${ }^{2}$.

A Clean Water Act Section 404 Permit will be acquired as a result of the impact on wetlands as described in Section 5.8.

A4.15. ENERGY. No significant impacts that may result from the preferred alternative have been identified.

A4.16. CONSTRUCTION. Construction impacts will be mitigated to the extent practical through proper construction practices. Dust will be controlled by watering or other acceptable methods. Construction related erosion will be controlled and slopes will be revegetated as soon as possible.

Gravel and borrow sources for base and surfacing aggregates have not yet been identified. Borrow material removal and gravel pits will be subject to applicable rules and regulations of the Montana Open Cut Mining Act. A mine reclamation plan will be required.

A traffic control plan will be developed to minimize inconvenience to motorists during construction. Construction of the bridge crossroad will occur over the Interstate Highway while traffic is maintained. Construction of the extension of Forestvale Road will occur in an area where no public roadways currently exist -- access to the gun club and to several residences in the area will be maintained at all times during construction.

A4.17. COMMITMENTS OF RESOURCES. No significant impacts that may result from the preferred alternative have been identified.
2. J. (Jim) L. Wedeward, Project Manager, Montana Projects Office, Great Plains Region, Bureau of Reclamation, U.S. Department of the Interior. Letter dated 01 November 1989.
An

## A5. COMMENTS RECEIVED

Since completion and distribution of the draft EIS, a location and design hearing has been held. A summary of the meeting is included in the Appendix.

Written comments received in response to the circulation of the draft EIS and the location and design public hearing are also included in the Appendix. Where appropriate, responses to the comments are included.


## A6. FINAL EIS CIRCULATION LIST

The following list identifies entities receiving copies of this document. Floodplain Administrator

LOCAL
Honorable Russell Ritter
Mayor, City of Helena
316 North Park Avenue
Helena, MT 59623
Helena City Planning Department
316 North Park
Helena, MT 59622
Lewis \& Clark County Commissioners
Lewis \& Clark County Courthouse
316 North Park
Helena, MT 59601 (3 copies)
Robert Rasmussen, Director
Lewis \& Clark County Planning Department
P.O. Box 1725

Helena, MT 59624
Helena School District \#1
P.O. Box 5417

Helena, MT 59604
Lewis \& Clark County Extension Office
P.O. Box 855

Helena, MT 59601
Lewis and Clark Library
120 S. Last Chance Gulch
Helena, MT 59601
Lewis \& Clark County Conservation District 301 South Park
Helena, MT 59626
Montana Power Company
P.O. Box 1714

Butte, MT 59707
U.S. West Communications

Manager, Highways
P.O. Box 1716

Helena, MT 59601

Lewis \& Clark County 201 South Last Chance Gulch Helena, MT 59620

## STATE

Department of Commerce
Aeronautics Division
Airport Road
Helena, MT 59620
Department of Commerce
Attn: Admin. Trans. Div.
1424-9th Avenue
Helena, MT 59620
Department of Fish, Wildlife and Parks
Stream Protection Coordinator
1420 East 6th Avenue
Helena, MT 59620 ( 2 copies)
Department of Health \& Environmental Sciences
Solid \& Hazardous Waste Bureau
836 Front Street
Helena, MT 59620
Department of Health \& Environmental Sciences
Air Quality Bureau
Cogswell Building
Helena, MT 59620
Department of Health \& Environmental Sciences Water Quality Bureau
Cogswell Building
Helena, MT 59620
Department of Natural Resources \& Conservation Office of the Director
1520 East 6th
Helena, MT 59620
Department of State Lands
Office of the Commissioner
1625-11th Avenue
Helena, MT 59620


Environmental Quality Council
Office of the Director
Capitol Post Office
P.O. Box 215

Helena, MT 59620
Montana Department of Education
Montana State Library
1515 East 6th Avenue
Helena, MT 59620
Montana Historical Society
State Historic Preservation Officer
225 North Roberts Street
Helena, MT 59620
Montana State University
Institute of Applied Research
Bozeman, MT 59715
State Clearinghouse
Lieutenant Governor's Office
Capitol Building
Helena, MT 59620
Misty Hammerbacker
Department of Highways
E.E.O.

## FEDERAL OFFICES

Soil Conservation Service
10 East Babcock Street, Room 443
Federal Building
Bozeman, MT 59715
U.S. Post Master
U.S. Post Office

Helena, MT 59601
Department of the Army
Omaha District Corps of Engineers
Attn: Mr. Richard D. Gorton, Chief
Environmental Analysis Branch
215 North 17th Street
Omaha, NE 68102
U.S. Department of Agriculture
U.S. Forest Service, Region 1

Attn: Regional Forester
P.O. Box 7669

Missoula, MT 59801
U.S. EPA Montana Office

Attn: EIA Review
301 South Park, Drawer 10096
Helena, MT 59626
Federal Emergency Management Agency
Region VIII
Denver Federal Center
Building 710
Denver, CO 80225
Federal Housing Administration
Office of the Director
Housing and Urban Development
Federal Office Building
301 South Park, Drawer 10095
Helena, MT 59626
U.S. Department of the Interior

Bureau of Land Management
222 North 32nd Street
P.O. Box 36800

Billings, MT 59107
U.S. Department of the Interior

Director, Office of Environmental Affairs
1849 C Street N.W.
Washington, DC 20240
Bureau of Reclamation
Project Manager
Montana Projects Office
P.O. Box 30137

Billings, MT 59107-0137
U.S. Department of the Interior

Chief, Environmental Impact Assessment Program
U.S. Geological Survey, MS-760

423 National Center
Reston, VA 22092
U.S. Department of the Interior Chief, Western Field Operation Center
Bureau of Mines
East 360 Third Avenue
Spokane, WA 99202
U.S. Department of Energy
A.R. Morrell, Environmental Manager

Bonneville Power Administration
P.O. Box 3621 - SJ

Portland, OR 97208

## ENVIRONMENTAL \& SPECIAL INTERESTS

U.S. Department of the Interior National Park Service
Branch of Compliance, RMRD-PC
Denver Federal Center
P.O. Box 25287

Denver, CO 80225
U.S. Department of the Interior Office of Environmental Building 56, Room 1018
P.O. Box 25007 (D-108)

Denver, CO 80225-0007
U.S. Department of the Interior
U.S. Geological Survey

Water Resources Division
Room 428, Federal Building
301 South Park, Drawer 10076
Helena, MT 59626
U.S. Department of Transportation

Federal Aviation Administration
Airport District Office
FAA Building, Room 2
Helena, MT 59601
U.S. Department of Transportation

Federal Highway Administration
301 South Park, Drawer 10056
Helena, MT 59626
U.S. Department of Transportation

United States Coast Guard
Commander (OAN)
13th Coast Guard District
915 Second Avenue
Seattle, WA 98174
U.S. Fish and Wildlife

Montana Office
Enhancement Division
Mr. Kemper McMaster, Field Supervisor Federal Building, 301 South Park
Helena, MT 59626
U.S. Fish \& Wildlife Service (ES)

1501-14th Street West
Suite 230
Billings, MT 59102

American Wilderness Alliance
C.R. Merritt, Executive Director

746 Sawyer Lane
Hamilton, MT 59840
Helena Chamber of Commerce
201 East Lyndale
Helena, MT 59601

## Helena Gun Club

P.O. Box 4158

Helena, MT 59601
Montana Automobile Association
P.O. Box 4129

Helena, MT 59604
Montana Motor Carriers Association
P.O. Box 1714

Helena, MT 59624
Sierra Club
Billings - Yellowstone Basin Group
c/o Sally Hammond
2935 Rimview Road
Billings, MT 59102
Montana Wildlife Federation
P.O. Box 6537

Bozeman, MT 59715
PERSONS OF CONCERN
Bernard L. Adams
5645 Empire Court
Helena, MT 59601
Bonnie Baker
440 Frontage Road
Helena, MT 59601

Earl R. \& Betty Baker
6225 North Montana
Helena, MT 59601
Del Barnekoff
5480 North Montana
Helena, MT 59601
Thomas S. Barthelmeh 1372 Sierra Road East


Helena, MT 59601
J. R. Baumberger

5495 N. Montana Avenue
Helena, MT 59601
Clayton V. Berg
P.O. Box 4845

Helena, MT 59601
Bruce \& Sue Brayman
1242 Bighorn
Helena, MT 59601
Sister Anne Maric Burke
1502 Shirley Road
Helena, MT 59601
John P. Campbell
P.O. Box 5417

Helena, MT 59601
Beverly J. Cook
1317 Sierra Road East
Helena, MT 59601
Orison C. Cook
1290 Sierra Road East
Helena, MT 59601
Lemeul W. \& Madeline M. Deskin
6175 Center Drive
Helena, MT 59601
Gary \& Marcia M. Drosten
1539 Easy Road
Helena, MT 59601
Jim Dundas
1206 Hilmen Road
Helena, MT 59601
Robert A. \& Anita Ellis
1735 Sierra Road East
Helena, MT 59601
Vern Evans
705 Motsiff Road
Helena, MT 59601
Mervin H. Finstad
1150 Vallejo
Helena, MT 59601
Art Galloway
558 Mill Road

Helena, MT 59601
Joe Glass
1114 Breckenridge
Helena, MT 59601
Robert Goetsch
1540 Easy Road
Helena, MT 59601
Representative Ed Grady
Star Route
Canyon Creek, MT 59633
Alice T. Grubb
10103 Tanglewood Drive
Boise, ID 83709
Frank \& Bonnie Gruber
4930 Highway 12 East
Helena, MT 59601
Mr. Earl Halliday
7880 North Montana
Helena, MT 59601
Representative Hal Harper
\#9 Cornstock Road
Helena, MT 59601
Helena Gun Club
P.O. Box 4158

Helena, MT 59601
Helena Valley Baptist Church
c/o Rev. Luny B. Hill
1315 Sierra Road East
Helena, MT 59601

David Hemion
(see Chamber of Commerce)
Michael \& Rita Hermance
3860 Kim Drive
Helena, MT 59601
Harold A. Hoffman
1622 Sierra Road East
Helena, MT 59601
Richard Jensen
1628 Kelly Road
Helena, MT 59601


Larry \& Jeanne Johns 1346 Sierra Road East Helena, MT 59601

Steve Johnston
1004 Cheyenne Road
Helena, MT 59601
Evelyn Kearns
P.O. Box 4012

Helena, MT 59604
Kenneth M. Larson
5215 Kerr Drive
Helena, MT 59601
Larry P. Lovelace
1520 Sierra Road East
Helena, MT 59601
Fred Lode
1406 Valley Speedway
Helena, MT 59601
Kathy Macefield
(see City Planning)
Elver Madsen
6170 Center Drive
Helena, MT 59601
Floyd P. Martin
6150 North Montana
Helena, MT 59601
Greg E. Martin
1276 Sierra Road East
Helena, MT 59601
Martin's IGA Market
6025 North Montana Avenue
Helena, MT 59601
Dan McGowan
City of Helena Trans. Director
316 North Park
Helena, MT 59624
Bob McInerney
750 Maynard Road
Helena, MT 59601
Leo B. Meyer
5910 North Montana Avenue

Helena, MT 59601
David Monsen
New Life Lutheran Church 5980 North Montana
Helena, MT 59601
Tim \& Colleen Morgan
2120 Sierra Road East
Helena, MT 59601
David R. Munger
71-884 Magnesia Falls
Rancho Mirage, CA 92270
Jack Neiman
1265 Sierra Road East
Helena, MT 59601
New Life Lutheran Church
5980 North Montana Avenue
Helena, MT 59601
Evelyn Newberg
6080 Goodwin Drive
Helena, MT 59601
Laverne Newberg 6080 Goodwin Drive Helena, MT 59601

David F. Pepin
1090 Vallejo Road
Helena, MT 59601
Doug \& Floy Peterson
Little Red School House
1635 Sierra Road East
Helena, MT 59601
Leon \& Gene Peterson
1316 Sierra Road East
Helena, MT 59601
Charles Pierce
5609 Alabama Drive
Helena, MT 59601
Bob Race
1612 Sierra Road East
Helena, MT 59601
Robert Rasmussen (see County Planning)

Senator Tom Rasmussen
550 North Montana
Helena, MT 59601
William Rauch
1672 Sierra Road East
Helena, MT 59601
Jim Rice
1525 Williamsburg Road
Helena, MT 59601
Roman Catholic Bishop of Helena
P.O. Box 1729

Helena, MT 59601
Myrl Rose
5320 North Montana
Helena, MT 59601
F.C. Rude

1035 Sun Valley Road
Helena, MT 59601
Michael L. Schoebel
1280 Sierra Road East
Helena, MT 59601
Thomas R. \& Karen M. Schuster
1515 Easy Road
Helena, MT 59601
Karen Sexton
8220 Douglas Creek
Helena, MT 59601
Donald \& Rosali Shoquist
1685 Sierra Road East
Helena, MT 59601
Jerry \& Katie Sorenson
3815 Kiki Drive
Helena, MT 59601
Donald R. Spaulding
6133 Goodwin Drive
Helena, MT 59601
Bill Squires
3840 Kismet Drive
Helena, MT 59604
Louise Stoner
1350 Ponderosa Road
Helena, MT 59601

Sheldon Stoner
6330 Blackfoot Drive
Helena, MT 59601
Edward A. Swetish 6130 Center Drive Helena, MT 59601

Donald A. Talseth
6090 North Montana Avenue
Helena, MT 59601
Joseph A. Terrio, Jr. 6073 Goodwin Drive
Helena, MT 59601
Mrs. Anne M. Tomlinson
6122 Center Drive
Helena, MT 59601
Mignon Waterman
530 Hazelgreen
Helena, MT 59601
West Valley Fire Department
Attn: Chief Tom Leonard
775 Middlemas Road
Helena, MT 59601
WestMont
Attn: Tim Plaska
2525 colonial Drive
Helena, MT 59601
James Widerholt
1322 Sierra Road East
Helena, MT 59601
Chuck Wirth
1355 Mill Road
Helena, MT 59601
Blake Wordal
(see County Commission)
Delores E. Wuerl 6130 Goodwin Drive Helena, MT 59601

# ONLY PRACTICABLE ALTERNATIVE WETLANDS FINDING 

> for
> IR 15-4(65)197, INTERSTATE 15 NORTH HELENA VALLEY INTERCHANGE LEWIS AND CLARK COUNTY, MONTANA

## 14 November 1991

1) This FINDING provides documentation that this proposed project will minimize the destruction, loss or degradation of wetlands. This FINDING also documents the steps to preserve and enhance the natural and beneficial values of the wetlands affected by this proposed project. This proposed project's impacts to wetlands will be in compliance with Executive Order 11990.
2) It has been determined that there are no practicable alternatives to this proposed project. This FINDING is included with an environmental document in which an alternatives analysis has been performed. The alternatives evaluated are included as part of an environmental impact statement.
3) This proposed project has been determined to include all practicable measures to minimize harm to wetlands. This determination has been made through the mitigation process described in following paragraphs.
4) Based upon the above considerations, it is determined that there is no practicable alternative to the proposed new construction in wetlands and that the proposed project includes all practicable measures to minimize harm to wetlands which may result from such use.

## MITIGATION PROCESS

The proposed project has been coordinated with the U.S. Environmental Protection Agency, the U.S. Army Corps of Engineers, the U.S. Fish and Wildlife Service, the Montana Department of Fish, Wildlife and Parks and with the Montana Inter-Agency Wetlands Group. Members of the Inter-Agency Wetlands Group have generally agreed that the following measures will effectively mitigate the potential wetland losses and will result in no net loss of wetland quality or quantity in the area ${ }^{1}$.

The following measures will be employed to mitigate the loss of wetlands:
The proposed interchange design will be shifted approximately 60 feet to the south to reduce the area of wetlands affected. This is as far south as the interchange can be moved while still maintaining safety standards and avoiding impacts on Ten-Mile

[^0]

Eif
$y=1 v=$
里
$+\sqrt{-1}$





[^1]Creek. This shift will reduce the area of wetland affected from the 4.40 acres mentioned in the draft EIS to approximately 3.6 acres.

- Enhancement features will be constructed in the northeast corner of the existing wetland in the area shown on Figure 5-1. This area currently contains poor soils and only an intermittent water supply so it is currently almost void of vegetation and of minimal wildlife value. Enhancement will include excavation of several small ponds for waterfowl and aquatic vertebrates for nesting and feeding sites, importing topsoil from excavated areas of the interchange project and planting of adaptable tree and shrub species such as narrow-leaf cottonwood and willow.

An additional beneficial impact of the proposed project if Alternative B is constructed may include additional borrow sites that will be required in the area and that may be reclaimed to provide wetland areas. One such area exists southeast of and adjacent to the existing wetland area as shown of Figure 5-1 on the following page.

The landowner of the existing wetland area and potential adjacent gravel pit/wetland expansion areas, Mr. Robert Ellis, has expressed interest in and tentative agreement with these concepts.

A mitigation measure that has been considered but is not recommended includes the following:

- Instead of rerouting and reconstructing the existing irrigation main around the proposed interchange, the canal could be placed in a pipe culvert and go under the interchange ramps as recommended by the Bureau of Reclamation ${ }^{2}$. Costs and reduction in wetland impacts are summarized as follows:

| Option | Cost | Wetland <br> Affected |
| :--- | :---: | ---: |
| Reroute Irrigation Main | $\$ 190,000$ | 3.6 Acres |
| Place Irrigation Main in 42" Concrete Pipe | $\$ 260,000$ | 2.3 Acres |
| Differences | $\$ 70,000$ | 1.3 Acres |

This mitigation measure is not recommended because of the relatively high cost (approximately $\$ 70,000$ ) compared with the relatively small amount of impacted wetland area that would be avoided (approximately 1.3 acres). The construction of the pipe culvert would also require the construction of an irrigation diversion structure within the Interstate 15 right-of-way and controlled access area (between Ramp 3 and Interstate 15). This would create a safety hazard due to personnel and equipment entering a controlled access area for operation and maintenance of the diversion structure.

[^2] 1991.



## SITE MAP



## APPENDIX - COMMENTS RECEIVED

FILE \#427

## North Valley Interchange <br> IR 15-4(65) <br> This report is submitted in lieu of a verbatim transcript of the Rossiter

MIOPRISO:I-MHAERLE/CSSA, INC.

## SUMMLARY OF THE

A Legislator questioned the procedure to keep the project moving and
 Dan Bartsch, Information Officer, outlined the steps to reguest approval from point, once the E.I.S. is complete and the alternate chosen, this project would be on hold pending the outcome of the Federal Highway Money Bill. The Legislator, County Commissioner and Helena Chamber of Commerce delegation
committed to push for release of this project from the hold order.
Other questions related to projects in the area that addressed the valley
traffic problems. Dan and Ray Grant, Engineering Services - Butte District, explained the projects to revise the off ramp at Prospect with signals and three lanes, overlaying Montana Avenue and new material for the railroad crossing.
One responded that these two repairs would not address the traffic movement problems.
Brad Peterson explained the expected traffic pattern and use of the interchange. He reviewed the design to provide adequate pipes for water

 when they are needed. He also advised that studies did indicate turn lanes would be justified.
$\$ 166,000.00$ was higher than an early estimate which was based on the design at Sierra Road. The county is adding to a fund but will be needing funds
 stations would be affected, which would disqualify the club from holding
 expected his house and six other families will be affected and therefore
 wwo supported Bater the hearing included one phone call, five comment sheet and five letters. Seven supported Alternate B, two supported the project without preference and two did not oppose Altemate B but had reservations about the design and location.
The formal meeting closed at 8:50 p.m.

DPB:Q:PAF: $6 . \mathrm{cm}$ proceedings at the Location and Design Public Hearing held in the Rossith the Department of Transportation's Public Hearings office in Helena. Thirty-six people attended the meeting. A statement was also distributed explaining that the Highway Commission will place this project on hold pending the result Brad Peterson, Project Manager with Morrison-Maierle/CSSA Inc., explained the purpose of the project studied. The first, at the Sierra Road separation, has two options 10 add four ramps forming a diamond configuration. A- 1 spreads the ramps away from the interstate about 300 feet from $1-15$ centerline to the ramp termin. A 2 places the bridges over Sierra to provide proper sight distances at the ramp junctions with Sierra. Alternate B is the new location which would extend Forestvale on-off ramps. Both locations would require aligning the frontage road to the east and some of the irrigation canal. The costs of each "Build" alternate were summanzed as A-1 at $\$ 2.1$ milion, $A-2$ at $\$ 3.6$ million, and
million, with Alternate B designated as preferred.
Other build alternates considered, but dropped as either not viable or
not adequately addressing the problem, were a $1 / 2$ diamond for access to and
noth to the Gun Club shooting area and from Helena only, move Alternate B north to the Gun Club shooting area and other east-west streets south of Forestvale. The "no-build" or leaving the
Brad summarized other items examined in the Environmental Impact Statement, such as wetlands, floodplain traffic changes, recreation and historic or otherwise compensated for through design and approval with governing agencise or the enin, jal
Joe Michelsiri, Field Ricint-of-Way (R/W) Supervisor, explained the in the land needc: $:$ for the project, appraise the value of these interests, then draw un the agreements with these owners in exch:iofe of compensation and services for the necessary land. Joe located the brimings whirn would be involved in the new R/W and explained the addilinal benefits under the moves. Filir: controlled access berndaries were trac:? as be $; i=\mathrm{i}$ lallel to the ramps sul crossing the access road (Forestvale) 300 feet frowt the ramp





## cMontana Department

 Edrie L. Vinson, Supervisor Environmental SectionDept. of llighways
2701 Prospect Ave.
Helena. MT 59620
Dear Edrie:
 fied.
Sincer
Sincerely,
ill ifilait
Statewide Waterfowl Coordinator
Wildiffe Division
$d 1$
$1219.5 a$

A mitigation plan has been developed and is included in the Attachment to the Draft EIS.


Memorandum mon
U. S. Department o
Iransportation
of tronsporanon

We appreciate the opportunity to review the subject draft
environmental impact statement. Ne have no comments.


Please indicate your name, address, and affiliation (if any) below. Thank you for your
interest in this project.
NAME \& ADDRESS:
We would appreciate receiving your comments by 07 May 1991.
Comments:

Seteal $v$ cele



Qu linten Invie, diaictit al. Ierina, Pd Tesoade

please indicate your name, address, and affiliation (if any) below. Thank you for your
NAME ADDRES:

Relocation of the group home will be conducted In accordance with the Uniform Relocation Assistance and
 ance and other services are offered to indlividuals dlsplaced by the highway consirucils, advisory assis mentioned in this letter will be reimbursed to the extent allowed by this program and as determined during the appraisal and negotiation processes.




This is proposed and discussed in Section A4.8 WETLANDS.



Susjec:: Coments on the North Helena Valley lniercnange, 1R:5-4 (o5) 197
Dear Mr. Johnson:

Having read the oraft environmental arcazt stateneit on the North Valley lnterznanoe projest and aitenoed the nigiway losailon and design public hearing project.

As expressed earlier, Lewse anc Elark Couniy has :aketi a position of support for the jreferred Alterrative (Alternative 3). The location of inls alternative. seeos to provide for better utility of lnterstate 15 , allow for amproved provision of lozal servi=es (due to the eestward extension of Forestuale Road), and create fewer impacts to the

A few modifications to the proposed desion for Alternative B could further reduce soze of the adverse effects identified. lt appears that moving ine interchange southward would reduce the effects on the identified wetland area an. the potential for sepacts to the Helena Gun Club property, particularly with regard to safety zones. Such minor relocation would require a curvilinear section in the Forestvale poad extension, but should not create any hazardous situations. $1 t$ is understood that a southward relocation cannot be too extensive, otherwise $\begin{aligned} & \text { conflicts with Ten Mile Creek and its floooplain would occur. }\end{aligned}$

Sance no net loss of wetland habitat can occur and since the original wetland was created from quarrying operations, perhaps the fill required for the overpass structure could $2 e$ quarriec frox an area near or atjacert to the existing wetland. eniargement of the wetiand area.

The proposed interstate crossroad bridge will Include a walkway/bikeway for lts entire length. The crossroad
(Forestvale Road) will be constructed with a 40 foot pavement width which will Include two 24 foot driving lanes and 8 foot shoulders. The 8 foot shoulders will be suitable for pedestrian and bicycle traffic.
The present overpass structure at the Prospect Avenue Interchange does not provide
adequate access for pedestrian and bicycle traffic. This situation has created conflicts between vehicles, cyclists, and pedestrians, as each type of traffic have increased over the years. It is important that the proposed North Valley
Interchange provide for pedestrian and bicyle access in the typical section for
forestuale Road, including the overpass section. This is particularly eritical

future comercial development in the general area.
If you have any questions, or need add:tional information, please contact me at
$447-8374$. Thank you for the opportunity to comment.

\footnotetext{



David S. Johnson
Preconstruction Engineer
Montana Department of Highways 2701 Prospect Avenue
Helena, MT 59620

$$
\text { Helena, MT } 59620
$$

[^3]> Dear Mr. Johnson:
On behalf of the Helena Area Chamber of Commerce, Streets and strong support for development of the North Helena Valley Interchange.
This project will have immediate and long term benefits for transportation in and around Helena. As I'm sure you are aware, this interchang was justified ten years ago, I am confident that the need to construct update to the city's Transportation Plan.
The Purpose and Need statement in your draft EIS appears to be ppropriate for the project, and it certainly is consistent Helena. We recognize that each alternate under consideration presents some problems in terms of environmental consequences,
safety, right-of-way, and/or other economic considerations. We also assert, however, that right-of-way, relocation, and other related costs will only become more of a problem as the project is
delayed. Accordingly, we strongly encourage MDOH to keep the delayed. Accordingly, we strongly encourage $M D O H$ to keep
project moving, and plan for construction as soon as possible.
 member of the Helena Area Chamber of Commerce can help promote the project, or in any other way encourage its progress.

Sincerely yours,
Streets \& Highways committee


We urge you to do everything possible to further the planning John Rothwell, Director
Department of Highways
2701 Prospect Avenise
2701 Prospect. Avenue
Helena, Montana 59620
Dear Mr. Rothwell:
John Rothwell, Director
Department of Highways
2701 Prospect. Avenue
Helena, Montana 59620
Dear Mr. Rothwell:
We urge you to do everything possible to further the planning
and construction of an interchange in the North Helena Valley
(I-15).
On the basis of information available, we favor Alternative B
(Forestvale Road) but if that proves not to be feasible we
would welcome whatever location your department deems to be most favorable. We feel strongly that this is the most in-
this
Thank you for whatever you can do to expedite this project! sincerely,
Hales Pfeeoos
Yealul Nelson
Walter and Isabel Nelson
1012 Middlemas Rose
Helena, Montana 59601


$$
\begin{aligned}
& \begin{array}{l}
\text { As indicated in the draft EIS, the preferred alternative, Alternative B, will be constructed at an extension of } \\
\text { Foresivale Road, approximately } 1 / 2 \text { mile south of Sierra Road where the Rosslter School is located. Alterna- }
\end{array}
\end{aligned}
$$

$$
\begin{aligned}
& \text { SIG yep by jo }
\end{aligned}
$$


c

Date Rect. Preconst. $5 / 7 \mid$ MAlL ROUTE
The proposed Alternative B has been located to, as mueh as possible, avoid wetland impaets and to avoid


 No relocations of homes or businesses will be required on either property.

$\begin{aligned} \text { Fie: } & \begin{array}{l}\text { FHWん-MT-EIS-91-01-[1 } \\ \\ \\ \\ \text { Project IRIS-4 (65) } 197\end{array}\end{aligned}$
We are writing in response to the above referenced oraft.
By means of identification, we are the residents of Foadway
site No. 3 of the proposed Forestvale e:itention of your
department's Alternative Flan E .
First, be it known that we purchased our home and 4.69 acres low noise level, a piace for our horses, room for our
daughter to learn to drive her electric wheelchair, etc
We are not in favor of the interchange going in near the
Fossiter School for all of the obvious reasons. At this time it appears that this is the cuncensus of opinion and that Alternative Filan $E$ is going to be a reality. Ac'cording to Figure E-Z of the EIS [iraft the proposed
eatension of Forestvale starts at North Montana and Eakes an obvious jog at the Northinest corner of our property to be virtually unscathed. It hardly seams right to take over a $0 \%$ of our $l$ and when the Gun Club has so much. We always
thought when a roadivay needed go in on a common property line the two property owners equally shared the burden of giving up their larid.
No one from the Highway Irepartment has Deen in touch with us about this Alternative Flan $B$ nor were we awara of any
Scoping Meetings. The above reterenced oratt has been our only source of information. We would be interested in
talking with someone from your Ilepartinent riegarding this talking with comeone from your liepartment regarding this


[^4][lear Mr. Johnson
|





[^0]:    1. 

    Chaffee, George, Resource Consultant, Report on Mitigation Field Meeting Held on 26 June 1991. Memo dated 27 June 1991.

[^1]:    $2(2)$

[^2]:    2. Chaffee, George, Resource Consultant, Report on Mitigation Field Meeting Held on 26 June 1991. Memo dated 27 June
[^3]:    Subject: Interstate 15 - North Helena Valley Interchange

[^4]:    navid S. Johnson
    Fresonispuct:on engineer
    Montans Ilepartiment of Highways
    Hel ena: MT sisid

